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BEFORE THE ARIZONA CORPORATION COMMISSION

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ORP COMMISSION

Arizona Corporation Commission DOCKETED

MAY 1 8 2012

DOCKETED BY

IN THE MATTER OF THE APPLICATION OF SOUTHWEST GAS CORPORATION FOR THE ESTABLISHMENT OF JUST AND REASONABLE RATES AND CHARGES DESIGNED TO REALIZE A REASONABLE RATE OF RETURN ON THE FAIR VALUE OF ITS PROPERTIES THROUGHOUT ARIZONA.

Docket No. G-01551A-10-0458

NOTICE OF ERRATA

RUCO wishes to make the following correction to the portion of its April 23, 2012 filing repeated below:

"RUCO is concerned with SW Gas's request to increase its EE budget to \$16.5 million. This is a 300% increase over current spending levels of \$4.8 million.

SW Gas's EE program budget has expenditures have grown steadily over the last several years.1"

EXPLANATION OF CORRECTION

Until recently, SW Gas DSM spending did not match its approved budget. example, in 2008 the Commission approved a \$3,160,000 budget, but SW Gas spent only \$939.293.

¹ Data taken from SW Gas Application to Revise its EE and LIRA Rates (Docket No. G-01551A-12-0037, p. 4)

SW Gas has made the following **expenditures** for its DSM programs from 2007 through 2011:

2007	\$1,028,519	(Dec. No. 70959, FoF 8)
2008	\$939,293	(Dec. No. 70959, FoF 8)
2009	\$1,405,762	(SW Gas DSM Application, Docket No. G-01551A-12-0037, p. 4, See also Dec. No. 72257 FoF 13)
2010	\$1,408,190	(SW Gas DSM Application, Docket No. G-01551-12-0037, p. 4, See also Dec. No 72257 FoF 13)
2011	\$4,800,000	(Dec. No. 72257, FoF 8)

The Commission approved a 2008 DSM <u>budget</u> of \$3,160,000² and a 2009 DSM <u>budget</u> of \$4.4 million.³ Furthermore, the Commission anticipated increasing the DSM budget by \$1 million each year until reaching \$7.4 million in 2012.⁴ In 2008 and 2009, the Commission set the DSM adjustor rate to collect sufficient revenues to match these budgets. However, the Commission quickly reduced SW Gas's 2009 DSM budget to \$1.25 million because historical spending was well below the approved budget.⁵ The large difference between the DSM budgets and DSM spending resulted in a sizeable surplus of ratepayer supplied funds in the SW Gas DSM bank balance which still exists today. In 2011, SW Gas's expenditure of \$4.8 million largely matched the Commission-approved budget of \$4.7 million. (Dec. No. 72257, FoF 8).

² Decision No. 70959, FoF 7

³ Decision No. 70665, pp. 48-49

Id.

⁵ Dec. No. 70959, FoF 8 ("Southwest's actual spending on DSM programs in 2008 was well below the budgets approved by the Commission for most of Southwest's DSM programs. Thus, it is doubtful that Southwest's projection of spending the full \$4.4 million will come to fruition in 2009.")

RUCO'S CONCERN FOR THE REQUESTED \$16.5 MILLION EE BUDGET REMAINS

RUCO continues to assert that SW Gas's request to increase its Energy Efficiency budget to \$16.5 million in order to reduce sales by 1.20% is unwarranted. SW Gas's sworn testimony shows a 46.4% decline in August per customer consumption over the last 24 years. This decline has been steady and continuous throughout the years. (See Attachment A) SW Gas anticipates continued decline separate and apart from any EE programs. RUCO questions whether ratepayer funds are being used to achieve results that are happening independently from the utility's EE programs. And to jump from a \$4.7 million budget to \$16.5 million concerns us.

A copy of RUCO's original April 23, 2012 filing is attached as a convenience as Attachment B.

Finally, RUCO supports the Pierce Amendment #1 docketed April 24, 2012.

RESPECTFULLY SUBMITTED this 18th day of May, 2012.

Chief Counsel

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AN ORIGINAL AND THIRTEEN COPIES of the foregoing filed this 18th day of May, 2012 with:

Docket Control Arizona Corporation Commission 1200 West Washington Phoenix, Arizona 85007

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ATTACHMENT A

1986 RATE CASE 1989 RATE CASE 1996 RATE CASE 2000 RATE CASE 2004 RATE CASE 2007 RATE CASE 2010 RATE CASE 9.6 12.5 16.4 10 6 73 15 Ξ 17 СОИЅИМРТІОИ РЕК СИЅТОМЕК (ТНЕРМЅ)

ARIZONA RESIDENTIAL GAS SERVICE (G-5 & G-6) AUGUST RATE CASE CONSUMPTION PER CUSTOMER

1986 - 2010

an approximate decline of 12 therms per year between Southwest Gas's 2007 and 2010 rate cases. The declines in annual residential consumption per customer utilized in Southwest Gas's general rate case proceedings between 1986 and 2010 are graphically presented in Exhibit No.__(JLC-2).

- Q. 25 What has been the trend in residential baseload consumption per customer over the last 24 years?
- A. 25 Between Southwest Gas's 1986 rate case and the current case, August consumption per customer has declined from 16.4 therms to 8.8 therms, respectively. This is a decline of 7.6 therms or 46.4 percent. The month of August is the ideal month to isolate the trend in baseload consumption (e.g. water heating, clothes drying, cooking) per customer since both Phoenix and Tucson experience zero heating degree days during the month. August consumption per customer has dropped eight-tenths of a therm or 8 percent since the 2007 rate case. The significant downward trend in August consumption per customer is graphically depicted in attached Exhibit No.__(JLC-3). This data suggests that declining residential consumption per customer is occurring with both space heating (seasonal) and baseload consumption.
- Q. 26 What are the primary reasons for the long-term downward trend in residential consumption per customer over the last 24 years?
- A. 26 The significant long-term decline in residential consumption per customer occurred primarily because of continued improvements in the dwelling and appliance efficiencies of Southwest Gas's customer base. Improvements in energy efficiencies over the past 24 years are reflected in both new customer growth and the replacement, by existing customers, of older appliances with newer, more efficient appliances. Therefore, the improved energy efficiencies of natural gas appliances and dwellings for both new customer additions and

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existing customers contributed to the overall decline in residential consumption per customer.

V. FUTURE TREND IN RESIDENTIAL CONSUMPTION PER CUSTOMER IN ARIZONA

- Q. 27 What is your expectation regarding future declines in residential consumption per customer?
- 27 I expect that residential consumption per customer will continue to decline. Α. The continued emphasis on energy conservation to reduce energy expenditures and greenhouse gas emissions makes this a plausible scenario. Indeed, the Commission's recently approved gas energy efficiency standard will be another factor putting increased downward pressure on consumption per customer in the future.
- Has Southwest Gas included a proposal in this case to mitigate the adverse Q. 28 impact on its margin recovery associated with the anticipated continued downward pressure on consumption per customer?
- Yes. Southwest Gas has requested implementation of a revenue decoupling 28 proposal to mitigate the adverse impact on its margin recovery due to the expected continued decline in consumption per customer, and the additional downward pressure on consumption per customer resulting from the Company's efforts to achieve the Commission's recently approved gas energy efficiency standard. Please refer to Company witnesses Edward Gieseking and Bobbi Sterrett for additional information regarding the Company's revenue decoupling proposal and compliance with the energy efficiency standard, respectively.
- Does this conclude your prepared direct testimony? Q. 29
- 29 Yes. Α.

ATTACHMENT B

OPEN MEETING AGENDA ITEM

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BEFORE THE ARIZONA CORPORATION COMMUNICATION

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GARY PIERCE CHAIRMAN

BOB STUMP COMMISSIONER

SANDRA D. KENNEDY COMMISSIONER

PAUL NEWMAN

COMMISSIONER

BRENDA BURNS COMMISSIONER AZ CORP COMMISSION DOCKET CONTROL

2012 APR 23 PM 2 34

Arizona Corporation Commission DOCKETED

APR 23 2012

DOCKETED BY

IN THE MATTER OF THE APPLICATION OF SOUTHWEST GAS CORPORATION FOR APPROVAL OF AN ENERGY EFFICIENCY AND RENEWABLE ENERGY RESOURCE

TECHNOLOGY PORTFOLIO IMPLEMEN-TATION PLAN, AND FOR APPROVAL TO

REVISE THE RATE COLLECTED THROUGH ITS DEMAND-SIDE

MANAGEMENT ADJUSTOR MECHANISM.

Docket No. G-01551A-11-0344

NOTICE OF FILING RUCO'S COMMENTS

RUCO is concerned with SW Gas's request to increase its EE budget to \$16.5

million. This is a 300% increase over current spending levels.

SW Gas's EE program budget has grown steadily over the last several years.1

\$1.4 million 2009 \$1.4 million 2010

\$2.8 million 2011 \$4.7 million² 2012

\$16.5 million (requested)3 2013

(SW Gas originally asked for an \$8.4 million budget but increased its request to \$16.5 million as a condition of its rate case Settlement Agreement.)

Of the \$16.5 million budget, only \$650,000 is dedicated for low income programs. (April 10, 2012 Staff Report, p. 4)

Data taken from SW Gas Application to Revise its EE and LIRA Rates p. 4. (Docket No. G-01551A-12-0037)

² RUCO understands that the Commission approved an increase of the total EE budget to \$4.7 million but did not authorize in increase in the DSMAC rate to fund this budget.

SW Gas will spend \$4.7 million this year to reduce sales by 1.20% and is requesting \$16.5 million to meet the 2013 goal to reduce sales by 1.80%.⁴ RUCO is acutely concerned with what budget SW Gas will propose to meet the 2014 standard of 2.40%.

RUCO asks the Commission to consider whether it is necessary to approve such a large EE budget to reduce consumption when SW Gas has testified that per customer consumption has been steadily falling for reasons outside of the Commission's 2010 Energy Efficiency Goals and the utility's efforts to comply with that standard.

SW Gas acknowledges that over the last 24 years, August per customer consumption has declined by 46.4%.⁵ On average, that is 1.93% a year. For most of those 24 years, there was no DSMAC surcharge and no EE standard. This reduction is a result of improved technology and normal competitive marketplace pressures to make appliances more efficient. New construction housing became better, and consumption levels dropped.

By SW Gas's own testimony, per customer consumption levels will continue to fall outside of any additional efforts pursuant to Commission EE standard.

"Between Southwest Gas's 1986 rate case and the current case, August consumption per customer has declined from 16.4 therms to 8.8 therms, respectively. This is a decline of 7.6 therms or 46.4%. The month of August is the ideal month to isolate the trend in baseload consumption..."

"The significant long term decline in residential consumption per customer occurred primarily because of continued improvements in the dwelling and appliance efficiencies. Improvements in energy efficiencies over the past 24 years are reflected in both new customer growth and the replacement by existing customers of older appliances with newer more efficient appliances.

See R14-2-2504. RUCO applauds Staff's recommendation to deny measures submitted by SW Gas that are not cost effective and that fell far below the minimum threshold calculation of 1.0 to reduce the budget to \$13.4 million.
 SW Gas Application to Increase Rates, Direct Testimony of Witness Cattanach, p. 9

Thus, the improved energy efficiencies of natural gas appliances and dwellings for both new customer additions and existing customers contributed to the overall decline in residential consumption per customer.

"I expect that residential consumption per customer will continue to decline. The continued emphasis on energy conservation to reduce energy expenditures and greenhouse gas emissions makes this a plausible scenario. Indeed the Commission's recently approved gas energy efficiency standard will be **another factor** putting increased downward pressure on consumption per customer in the future."

"Southwest Gas has requested implementation of a revenue decoupling proposal to mitigate the adverse impact on its margin recovery due to the expected continued decline on consumption per customer and the additional downward pressure on consumption per customer resulting from the Company's efforts to achieve the Commission's recently approved gas energy efficiency standard." (emphasis added)

Direct Testimony of Mr. Cattanach, pp. 9-10 SW Gas Rate Case (Docket No. G-01551A-10-0458)

Replacement of old or broken appliances with newer, more efficient appliances occurs as a normal matter of course and will happen with or without ratepayer funded rebates. With that said, RUCO finds that is a good thing to encourage people to buy the most energy efficient products available. And perhaps a rebate will help a customer choose an even more efficient model or buy it a bit sooner than he would otherwise. RUCO also believes the rebates as well as the weatherization program are particularly important for low income customers. For these reasons, RUCO supports the existing policy to provide some level of ratepayer funded financial incentive to purchase newer appliances.

RUCO does not intend for these comments to be critical of the EE Standard. However, RUCO questions whether ratepayer funds are being used to achieve results that are happening independently from that Standard. And to go from \$4.7 million to \$16.5 million to do this concerns us.

RUCO believes the issue of whether a \$16.5 million budget paid by ratepayers to promote an already existing decline in natural gas sales deserves further debate prior to the funding of any expansion of SW Gas's EE programs. Until then, SW Gas's DSMAC should not be increased beyond that which is needed to fund its currently approved budget of \$4.7 million.

Alternatively, RUCO respectfully contends that the Commission should not approve programs that do not meet the Commission's minimum threshold for cost effectiveness.

Both the September 30, 2011 Staff Report for SW Gas's "Modified Plan" and the April 10, 2012 Staff Report for SW Gas's "New Revised Plan" recommend approval of measures that are not cost effective. The Commission should reject the following programs:

September 30, 2011 Staff Report (P. 6)

	Benefit-cost ratio
Tankless Water Heater	0.94
Attic Insulation	0.97

April 10, 2012 Staff Report (P. 8)

Benefit-cost ratio
Lavatory Aerator 0.95

While these are "very close", they are still not cost effective. Ratepayer funds deserve to pay for programs that are cost effective and that reduce consumption outside of

existing downward pressures that has reduced demand for natural gas over the last few 1 2 decades. 3 RESPECTFULLY SUBMITTED this 23rd day of April, 2012. 4 5 6 Daniel W. Pozefsky **Chief Counsel** 7 8 9 10 11 AN ORIGINAL AND THIRTEEN COPIES of the foregoing filed this 23rd day 12 of April, 2012 with: 13

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